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### California Postsecondary Education Commission

# Legislative Update, December 2004

This agenda item provides an end-ofthe year report for the 2003-04 Legislative Session. Included are a matrix of legislation on issues affecting postsecondary education, veto messages, and a listing of members of legislative policy and fiscal committees that consider higher education bills.

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The Commission advises the Governor and Legislature on higher education policy and fiscal issues. Its primary focus is to ensure that the state's educational resources are used effectively to provide Californians with postsecondary education opportunities. More information about the Commission is available at www.cpec.ca.gov.

Draft Commission Report

## **Final Action on Legislation**

The legislature wrapped up its work on August 27, 2004, before adjourning the 2003–2004 Regular Legislative session. For this session, the Commission tracked 23 bills that reflected Commission priorities. The final disposition of each of these bills is shown on the Bill Matrix on page 2 of this report. Of these 23 pieces of legislation, the Commission supported seven that were approved by the State Legislature and sent to Governor Arnold Schwarzenegger.

The Governor signed four of the seven Commission-supported bills and vetoed the other three. Two of the measures, (AB 2469 and AB 2615), were signed into law in late August. These two bills, both authored by the Assembly Higher Education Committee, sought to reduce the number of mandatory reports required of various higher education entities. The two Commission-supported bills signed into law in September, (SB 1415 and SB 1785), both dealt with improving student transfer from the community colleges to the baccalaureate degree-granting systems through improved course articulation. The Governor noted that the policies proposed by these bills were consistent with the goals of the *Higher Education Compact*.

The Governor's veto messages for the other three bills are presented following the matrix. The Governor cited the *Higher Education Compact* or the *California Performance Review* process in many of his veto messages, noting often that proposed bill language was inconsistent with these two initiatives.

According to Capitol Track news service, Governor Schwarzenegger signed 75 percent and vetoed 25 percent of the bills reaching his desk during the 2003-2004 legislative session. Former Governor Davis signed 94 percent and vetoed 6 percent the last year he was in office.

	MATRIX 2003-2004 LEGISLATIVE PRIORITY BILLS										
	Bill Number	Author	Subject	CPEC Position	Policy Committee	Fiscal Committee	Floor Action	Policy Committee	Fiscal Committee	Floor Action	COMMENTS
<del>1.</del>	AB 655	<del>Liu</del>	Loan Assumption Program	Neutral	X	X	X	X	F		Failed passage.
2.	AB 825	Firebaugh	Categorical Education Reform	Neutral	X	X	X	X	X	X	Chaptered by Secretary of State 9/29/04, Chapter No. 871.
<del>3.</del>	AB-1807	Liu	Private Postsecondary & Vocational Educational Reform Act of 2004	Watch	F						Failed passage.
4	AB-1932*	Maze	Pilot for CCC Bachelor Degrees	Oppose	F						Failed passage.
<del>5.</del>	AB 2177*	<del>Jackson</del>	Nursing Programs; Admissions Criteria	Support	X	X	₽				Failed passage.
<del>6.</del>	AB 2457	Goldberg	Extension of Sunset	Watch	X	X	X	X	X	F	Failed passage.
7.	AB 2469	Asm. Higher Educ. Com.	Repeal of Obsolete Reporting Requirements	Support	X	X	X	X	X	X	Chaptered by Secretary of State 8/25/04, Chapter No. 303.
<del>8.</del>	AB-2574	<del>Diaz</del>	Student Fees; Principles	Support	F						This bill was consolidated with AB 2710.
9.	AB 2615	Asm. Higher Educ. Com.	Repeal of Obsolete Reporting Requirements	Support	X	X	X	X	X	X	Chaptered by Secretary of State 8/30/04, Chapter No. 349.
<del>10.</del>	AB 2710*	Liu/Diaz	Student Fee Policy	Support in Concept	X	X	X	X	X	X	Vetoed by Gov. Schwarzenegger on 09/18/04.
<del>11.</del>	AB 2833	Plescia	Dual Admissions Agreements	Watch	F						Died pursuant to Art. IV, Sec. 10. Failed to pass out of house of origin.
12.	AB 2923*	Liu	CA Postsecondary Education- Commission	Support	X	X	X	X	X	X	Vetoed by Gov. Schwarzenegger on 09/15/04.
13.	ACA 4	Simitian	Taxation: Educational Entities: Parcel Tax	Support	X	X	F				Failed passage.
14.	SB 6*	Alpert	School Facilities	Watch	X	X	X	X	X	X	Chaptered by Secretary of State 9/29/04, Chapter No. 899.
<del>15.</del>	SB 1182	Margett	Study of Cal Grant Recipients Persistence	Watch	F						Died pursuant to Art. IV, Sec. 10. Failed to pass out of house of origin.
<del>16.</del>	SB 1329	Denham	Student Protection Act - Fees	Support	F						Died pursuant to Art. IV, Sec. 10. Failed to pass out of house of origin.
<del>17.</del>	SB 1331*	Alpert/Scott	Accountability Act of 2004	Support in Concept	X	X	X	X	X	X	Vetoed by Gov. Schwarzenegger on 09/16/04.
18.	SB 1415	Brulte	Common Course Numbering	Support	X	X	X	X	X	X	Chaptered by Secretary of State 9/24/04, Chapter No. 737.

<del>19.</del>	SB-1503	McClintock	Non-Resident Tuition Criteria	Oppose	F						Failed passage in Senate Education Committee.
<del>20.</del>	SB-1535	Karnette	Student Fee Policy	Support	X	X	X	F			Failed passage.
21.	SB 1544	Figueroa	Extension of Sunset	Watch	X	X	X	X	X	X	Chaptered by Secretary of State 9/24/04, Chapter No. 740.
22.	SB 1785	Scott/Alpert	Transfer Requirements	Support	X	X	X	X	X	X	Chaptered by Secretary of State 9/24/04, Chapter No. 743.
<del>23.</del>	SB-1817	Scott/Alpert	CCC Governance	Watch	X	X	X	X	X	X	Vetoed by Gov. Schwarzenegger on 09/15/04.
	X-Action Taken H-Held in Committee P-Pending Consideration F-Failed Passage *CPEC Involvement 09/30/04										

## Veto Messages from Governor Arnold Schwarzenegger

#### **AB 2710**

To the Members of the California State Assembly:

I am returning Assembly Bill 2710 without my signature.

This bill establishes a resident student fee policy that is inconsistent with the student fee policy provisions of the higher education Compact that I reached with the University of California and California State University systems. Therefore, I cannot sign this bill.

Sincerely, Arnold Schwarzenegger

#### **AB 2923**

To the Members of the California State Assembly:

I am returning Assembly Bill 2923 without my signature.

When I signed the Executive Order in February of 2004 creating the California Performance Review, its mission was to make fundamental changes in state government, establish new procedures to create greater efficiencies, prioritize government functions, create true accountability over the fiscal management of state. CPR reviews government functions at all levels when there is interaction with state government.

Among its recommendations, the California Performance Review advocates for a more comprehensive approach to higher education governance restructuring. This bill may have merit in its intent to basically revitalize the California Postsecondary Education Commission, but we need to continue the work begun by the California Performance Review before enacting a measure like this.

Sincerely, Arnold Schwarzenegger

#### **SB 1331**

To the Members of the California State Senate:

I am returning Senate Bill 1331 without my signature.

While I favor accountability for all levels of education, this bill mainly establishes only a reporting structure for four broad policy goals rather than providing for outcomes, such as performance based measures, historically associated with accountability systems.

Furthermore, the California Postsecondary Education Commission, the body charged with collecting and analyzing the data under this proposal, and the other higher education entities involved in data collection are proposed to be restructured by the California Performance Review. It is premature to implement a new data collection system until the recommendations of the team are reviewed and more fully vetted for feasibility and efficiency.

For these reasons, I am unable to support this measure.

Sincerely, Arnold Schwarzenegger

## **Committee Membership**

This part of the Legislative Update lists the members of the legislative policy and fiscal committees for higher education. The membership will change with the 2005-06 legislative session starting on December 6, 2004.

#### **Senate Appropriations Committee**

Dede Alpert, Chair Jim Battin, Vice-Chair

Sam Aanestad
Roy Ashburn
Debra Bowen
John Burton
Martha Escutia
Ross Johnson
Betty Karnette
Mike Machado
Kevin Murray
Charles Poochigian
Jackie Speier

## **Senate Budget and Fiscal Review Committee**

Wes Chesbro, Chair Ross Johnson, Vice-Chair

Gilbert Cedillo
Denise Ducheny
Joseph Dunn
Sheila Kuehl
Bob Margett
Tom McClintock
Bruce McPherson
Deborah V. Ortiz
Jack Scott

Byron D. Sher John Vasconcellos

#### **Senate Budget and Fiscal Review Subcommittee No. 1 on Education**

Jack Scott, Chair Bob Margett John Vasconcellos

#### **Senate Education Committee**

John Vasconcellos, Chair Bruce McPherson, Vice-Chair

Richard Alarcon Dede Alpert Wes Chesbro Jeff Denham Betty Karnette Gloria Romero Jack Scott Byron D. Sher Jackie Speier Edward Vincent

# Senate Education Subcommittee on Higher Education

Jack Scott, Chair Dede Alpert Jeff Denham Bruce McPherson Gloria Romero John Vasconcellos

# Senate Select Committee on Colleges & Universities Admissions & Outreach

Richard Alarcon, Chair Dede Alpert Gilbert Cedillo Bruce McPherson Bill Morrow Jack Scott Edward Vincent

#### **Assembly Appropriations Committee**

Judy Chu, Chair

Sharon Runner, Vice-Chair

Patricia Bates

Patty Berg

Ronald Calderon

Ellen M. Corbett

Lou Correa

Lynn Daucher

Marco Firebaugh

Jackie Goldberg

Ray Haynes

Rick Keene

Mark Leno

Gloria Negrete McLeod

Joe Nation

Jenny Oropeza

Fran Pavley

Mark Ridley-Thomas

Herb Wesson

Patricia Wiggins

Leland Yee

#### **Assembly Budget Committee**

Darrel Steinberg, Chair

Rick Keene, Vice-Chair

Patricia Bates

John Benoit

Rudy Bermudez

Joe Canciamilla

Wilma Chan

David Cogdill

Lynn Daucher

Many Diaz

John Dutra

Mervyn Dymally

Jackie Goldberg

Loni Hancock

Tom Harman

Ray Haynes

Hannah-Beth Jackson

John Laird

Lloyd Levine

Sally Lieber

Carol Liu

Bill Maze

George Nakano

Rod Pacheco

Fran Pavley

George A. Plescia

Sarah Reyes

**Sharon Runner** 

Joseph Simitian

Lois Wolk

#### **Assembly Budget Subcommittee #2 on**

#### **Education Finance**

Joseph Simitian, Chair

Wilma Chan

Lynn Daucher

Jackie Goldberg

Carol Liu

**Sharon Runner** 

#### **Assembly Education Committee**

Jackie Goldberg, Chair

Alan Nakanishi, Vice-Chair

Rebecca Cohn

Manny Diaz

Bonnie Garcia

Loni Hancock

Carol Liu

Gene Mullin

Fran Pavley

Sarah Reyes

Mark Wyland

#### **Assembly Higher Education Committee**

Carol Liu, Chair

Robert Pacheco, Vice-Chair

**Shirley Horton** 

Hannah-Beth Jackson

Alan Lowenthal

Barbara Matthews

Gloria Negrete McLeod

# <u>Joint Committee to Develop a Master Plan</u> for Education

Sen. Dede Alpert, Chair

Sen. Richard Alarcon, Co-Chair

Sen. Betty Karnette

Sen. Bruce McPherson

Sen. Kevin Murray

Sen. Charles Poochigian

Sen. Jack Scott

Sen. John Vasconcellos

Asm. Jackie Goldberg, Co-Vice Chair

Asm. Carol Liu, Co-Vice Chair

Asm. Greg Aghazarian

Asm. Judy Chu

Asm. Lynn Daucher

Asm. George Nakano

Asm. Sarah Reyes

Asm. Darrell Steinberg

Asm. Mark Wyland

#### Joint Committee on Legislative Budget

Sen. Wesley Chesbro, Chair

Sen. Dede Alpert

Sen. Jim Battin

Sen. Joseph Dunn

Sen. Ross Johnson

Sen. Tom McClintock

Sen. Jack Scott

Sen. John Vasconcellos

Asm. Darrell Steinberg, Vice Chair

Asm. Judy Chu

Asm. Jackie Goldberg

Asm. Loni Hancock

Asm. Rick Keene

Asm. John Laird

Asm. Kevin McCarthy

Asm. Sharon Runner